# Claimed Savings Program for Enhanced Code Compliance

### For Illinois Stakeholders Advisory Group

Isaac Elnecave Senior Policy Manager Midwest Energy Efficiency Alliance March 19, 2013



## Agenda

- MEEA Code Activity
- Status of Illinois Energy Codes
- DCEO Activity
- Why Utility Codes Programs
- Framework of Claimed Savings Program
- Overview of Existing Programs in other states
- Outline of the IL Codes Claimed Savings Working Group



## **MEEA's Code Activity**

### Adoption

- Work in
  - Illinois
  - Indiana
  - Kansas
  - Minnesota
  - Missouri
  - Nebraska
  - Ohio
  - Wisconsin

### Compliance

- DOE Pilot Study
- White Paper on Utility Claimed Savings for Code Compliance
- Formation of Code
  Compliance
  Collaborative



### **MEEA Codes Resources**

- MEEA website
  - Up-to-date for all EE policies across Midwest
  - Links to Relevant papers, articles and protocols (will be continually populated -- See next slide for some examples)
- MEEA Staff
  - Isaac Elnecave, Chris Burgess, Matthew Guidice, Steve Kismohr
- MEEA Annual Codes Conference



## Links from the MEEA Website

- Utility Programs and Building Energy Codes: How utility programs can help realize the potential of building energy codes and how energy codes can help utilities achieve energy efficiency goals, 2012, by Isaac Elnecave, MEEA
  http://mwalliance.org/sites/default/files/uploads/MEEA 2012 Utility-Programs-and-Building-Energy-Codes.pdf
- Californian Compliance Improvement Advisory Group Website: www.caciag.com
- 1.5% Energy Efficiency Solutions Project, By the Minnesota Environmental Initiative <u>http://www.environmental-</u> <u>initiative.org/images/files/1\_5EESolutionsFinalReportwithoutAppendices.pdf</u>
- Special Plans Examiner/Inspector System in Washington State, by the Northwest Energy Efficiency Alliance <u>www.mwalliance.org/policy/midwest-regional-energy-codes-conference</u>
- A Comprehensive Approach to Energy Code Education, by David Cohan, Northwest Energy Efficiency Alliance
- <u>http://www.aceee.org/files/proceedings/2012/data/papers/0193-000325.pdf</u>



## Status of Illinois Energy Codes

- Recently Adopted the 2012 IECC Statewide
- Home Rule for Residential until 2010
- Commercial Adopted Statewide 2006
- Update Code Every 3 Years
- Capital Development Board Responsible for Update
- DCEO Responsible for Implementation
- Significant Code Training Funded by DCEO
- Limited Ability for Stretch Codes



## DCEO Codes Training PY2011-12

#### **35 Full-day training events**

Better Buildings Better Business Conf.
 ComEd (Nicor, Peoples, Northshore)
 Ameren Gas & Ameren Electric
 full-days for Chicago Building Dept.

#### 986 Participants Trained

#### Most attendees in following lines of work:

- Building Officials and Field Inspectors
- Builders and Contractors
- Architects
- Building Performance Contractors, Raters
- Engineers
- Educators

Illinois Energy Codes FREE Training					
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### DCEO Codes Technical Assistance PY2011-12

#### **Illinois Energy Office**

#### Energy Codes HOT LINE 708-770-0554

#### **Technical Assistance**

Verbal inquiries and e-mail interpretations FREE to designers, builders, code officials and anyone looking for unbiased advice on:

- the Illinois Energy Efficient Building Act,
- Code compliance, IECC, IgCC, ASHRAE 90.1,
- COMcheck, REScheck,
- REM/Rate, REM/Design
- Same-day response or w/in 24-hrs.

#### Responded to 190 Inquiries (9 Months)

- 21 questions/month
- 139 e-mail and written responses
- 51 verbal inquiries
- •www.ildceo.net/energycode



## **Code Compliance Rates**

 Illinois Residential – 79% (with caveats) (PNNL Pilot Study; 2011)

Iowa Residential – 70% (PNNL Pilot Study)



## **Utility Role in Codes Compliance**

- Code Compliance Levels Remain Relatively Low:
  - Main Responsibility of code Officials is Health/Safety
  - Increasing Complexity of Energy Codes
  - Lack of Resources/Training
- Increasing Requirements for EEPS Require Finding Non-Traditional Ways to Generate Savings from EE Programs
- Utilities Have Experience with Design and Construction of Energy Efficient Buildings
- Utilities Can Provide Expertise/Resources/Assistance to Aid Building Practitioners in Improving Compliance



## **Compliance Program Framework**

- Work Out Program Elements
  - Actions that will result in measurable savings
- Develop Methodology for Measuring Energy Savings
- Determine Attribution Rates
  - not all energy savings due to increased compliance comes from utility actions
- Allocation
  - multiple utilities within state; different utilities cover different fuels



## **Types of Energy Savings**

 Residential Code Compliance Work Mostly Saves on HVAC Operation (Natural Gas in Cold Climates)

 Commercial Code Compliance Gains Savings for Both: Electricity through Commercial Lighting and HVAC and Natural Gas through Envelope/HVAC Improvements



## How Does A Codes Program Differ from Traditional Programs

- Codes are adopted and enforced by governmental agencies
- Multiple organizations (Stakeholders) are interested and willing to participate
- Codes affect all new buildings
- "Customers" cannot choose to participate
- Utility Actions affect adoption not behavior
- Cost-Effectiveness Different From Traditional Programs



## **Program Elements**

 What Utility Related Activities are Appropriate and Will Result in Code Compliance Enhancement

Utility Do NOT Want to Be Code Police



### Measurement

• Establishing Compliance Rates

 Converting Compliance Rates into Energy Savings (PNNL Developing Tool Specifically for this Effort)



## State of Claimed Savings Program Across Country

 No State Has Established a Full Compliance Enhancement Program.....Yet

• States have Begun Incorporating Parts

Significant Activity in Several States



## Some Utility Activity



## California

Codes Compliance Subprogram

 Have Established Compliance Improvement Advisory Group

 Have not Yet Established Means of Measuring/Attributing Savings Due to Compliance Enhancement



## CA Compliance Improvement Efforts

- Comprehensive Needs Assessment
- Role-based Training (participatory, not lectures)
- Compliance Improvement Advisory Group (CIAG)
- Testing and Certification of Professionals
- Best-practices Assessment
- Support of 3<sup>rd</sup> Party testing (e.g., HERS Raters, Acceptance Testing)
- Guides, checklists, manuals, etc.



### Massachusetts

- 3 Year Plan Due by October 2012
- Stakeholders have established that increasing compliance is a desired policy goal.

### Initiatives

- 1. MA Amendments to IECC
- 2. Code Compliance Support
- 3. Stretch Code Development
- 4. Stretch Code Compliance Support
- 1. Appliance Standards Advocacy



## MA Code Compliance Support

- Training (Classroom and Hands-on)
  Breaking up Training by Sectors
- Webinars
- Circuit Riders
- Code Ambassadors
- Administration of 3<sup>rd</sup> Party Plan Review and Inspections



## MA Utility Code Program Overview

#### **Massachusetts Codes Program Data**

			Electricity	Natural Gas	
3 Year Savings		Compliance	3.3%	3%	
	Appliance Standards	3.7%	1%		
		Stretch Codes*	0%	0%	
:		Compliance	\$4,000,000		
	3 Year Cost (total)	Appliance Standards	\$1,500,000		
		Stretch Codes	\$600,000		

\*Note: Stretch Code Savings Expected after first 3 year cycle



## Washington

- Establishment of Utility Codes Group
- Special Plans Examiner/Inspection Program
- Helped Improve Compliance from about 55% to 75%.
- Cost of Program: \$1.5 million/year (in the 90's)



## Colorado

- Xcel Developing Pilot in Colorado
- Choosing Specific Municipalities
- Test out whether Measures such as Intensive Training Work
- Testing out Measurement Methodology



## DCEO & IL Utility Codes Working Group



## DCEO & IL Utility Codes Program

- Bring together DCEO and state utilities:
  - DCEO
  - Ameren
  - ComEd
  - Nicor
  - North Shore Gas
  - Peoples Gas
- MEEA is technical expert and coordinator of process
- Began in October of 2012
- Target completion for program write-up for filings



## IL Utility Codes WG Goals

### **Explore the Possibility of a Claimed Savings Program for Enhanced Codes Compliance**

The working group will develop the program design elements of the proposed utility claimed savings.

This TRC analysis will result in a cost effectiveness calculation through modeling software and will also seek to leverage IL's Technical Resource Manual.

These calculations will be used in the upcoming Program Portfolio 3-Year Plan. In addition, a three year expected savings projection will be formulated.



## IL Utility Codes WG Outcomes

MEEA will facilitate a working group of IL Utilities and DCEO to form a utility claimed savings program under the IL EEPS.

- How a utility claimed savings program can be developed;
- Agree on Program Elements
- How to measure and determine claimable savings;
- Agree on attribution amongst stakeholders;
- How to develop a program worksheet for cost effectiveness analysis;
- How to incorporate findings into the next DCEO and utilities program filings.



## IL Utility Codes WG Activity

- First working group call October 9, 2012
- First in-person meeting October 29, 2012
- 5 In-Person/Teleconferences
- Discussion on Program Elements, Potential Savings, TRC,
- Sample program design, including TRC and Program Elements completed by Summer



## IL Utility Codes WG Findings

- Establish Potential Energy Savings
  - Commercial Savings:
    - 117,000 MMBTU/Electric; 85,300 MMBTU/Natural Gas
  - Residential Savings:
    - 13,700 MMBTU/Electric; 123,200 MMBTU Natural Gas
- Working with ADM on Measuring Code Compliance
- Discussion with PNNL on Converting Code Compliance to Actual MMBTUs



### **Next Steps**

- Complete TRC
- Program Elements
- Complete Filing Requirements



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