

CEE

## **New Equipment Standards from DOE** and **ENERGY STAR Criteria**

Illinois Stakeholder Advisory Group

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## **Summary**

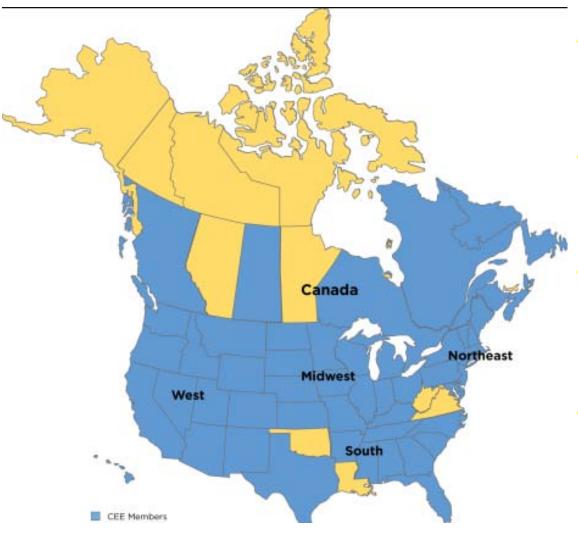
- Background
- New DOE Furnace Standards
- New DOE Equipment Standards
- New ES Standards

#### **OUR MISSION**

efficiency programs by enhancing communications and harmonizing approaches across programs to advance energy efficiency for the public benefit.



### CEE



- > 130 members serve all or part of 45 states and 8 provinces
- 86% of the \$9.1B\* total efficiency budget is managed by members
- 2009 EPA Climate Protection Award recognized CEE members approach



CEE is a member-driven nonprofit, governed by a Board of Directors from member organizations





## **CEE** focuses exclusively on member efficiency programs

#### **Members**

- Efficiency Program Administrators — CEE members including utilities and non-utilities with ratepayer funded programs
- National Program Sponsors — CEE members such as DOE national labs, state and provincial energy offices, government energy research agencies, national efficiency organizations

#### Non-Members

- Partners CEE has established relationships with DOE, EPA, EPRI, GTI, AGA, IEE, and trade associations such as AHRI, HARDI, ACCA
- Organizations with private interests, e.g., manufacturers, consultants, program contractors are not members but are consulted about relevant aspects for programs

# High Efficiency Residential Gas Heating Initiative

- Launched in 1998, and seeks to
  - Increase the percentage of sales of high efficiency equipment
  - Reduce the cost of high efficiency equipment
  - Increase the number of contractors who promote high efficiency equipment
  - Increase consumer awareness of the components of a quality installation
  - Increase the number of quality installations
- Sets common efficiency specifications voluntarily adopted by CEE members
- Suggests awareness building activities as also being important

## **Background on Furnace Standards**

- EISA allows for the DOE to issue rules on conservations standards
- Jan 2010 comments submitted to DOE to increase standards for Res furnaces, central AC, heat pumps
- Comment period until Oct 17, 2011
- ✓ DOE finalized the rule October 25, 2011, and it will apply May 2013 for non-weatherized (indoor) furnaces and Jan 2015 for remaining measures
- Feb 2012: ENERGY STAR moves to 95% AFUE for Northern states and remains at 90% AFUE for Southern States

Comments submitted by Air-conditioning, Heating, and Refrigeration Institute (AHRI), American Council for an Energy-Efficient Economy (ACEEE), Alliance to Save Energy (ASE), Appliance Standards Awareness Project (ASAP), Natural Resources Defense Council (NRDC), and Northeast Energy Efficiency Partnerships (NEEP)

## Timeline for Residential Furnace Efficiency Specifications

#### May 2013:

U.S. DOE min. standards for furnaces take effect, establishing 80% min. AFUE for U.S. South and 90% AFUE for the U.S. North.

#### Jan 2015:

U.S. DOE min. standards for weatherized (outdoor) furnaces, A/C and heat pumps take effect.

2010 2011 2012 2013 2014 2015

#### Feb 2012:

ENERGY STAR for Furnaces version 3.0 takes effect, establishing 90% AFUE for the U.S. South and 95% AFUE for the U.S. North

#### Feb 2013:

ENERGY STAR for Furnaces version 4.0 takes effect, adding cabinet tightness specification

#### Oct 2014:

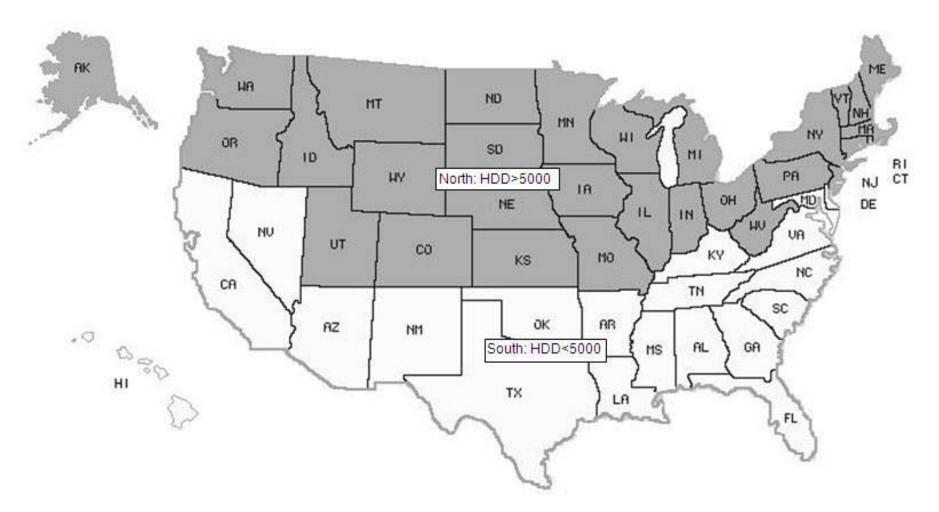
California's SCAQMD Rule 1111 takes effect, limiting NOx emissions for **condensing** furnaces to 14 ng/Joule

#### Oct 2015:

California's SCAQMD Rule 1111 takes effect, limiting NOx emissions for **non-condensing** furnaces to 14 ng/Joule



## For the first time, the new DOE standards and ENERGY STAR specs for furnaces are *regional*



### New DOE minimum AFUE standards for Non-Weatherized Gas Furnaces\* (NWGF), by region

U.S. AND CANADIAN MINIMUM STANDARDS FOR NWGF <sup>*</sup> (U.S. Effective Date May 1, 2013)				
<u>Region</u>	Most Recent New Regulation  Minimum Standard			
U.S. South	> 000/	≥ 80%		
U.S. North	≥ 80%	≥ 90%		
Canada <sup>††</sup>	≥ 90%			

<sup>\*</sup> Non-Weatherized Gas Furnaces (NWGF) is how these regulations refer to **the majority of standard indoor residential gas furnaces**. Outdoor (weatherized) and space-constrained (mobile home) furnaces are subject to different AFUE standards and compliance on Jan. 1, 2015

<sup>&</sup>lt;sup>††</sup> Canadian standards are *already in effect* as of as of Jan. 1 2010. No new furnaces in Canada will be labeled ENERGY STAR until the new standards take effect in 2015

# **ENERGY STAR for Furnaces Version 3.0 and Version 4.0**

Version 3.0: new regional standards; effective Feb. 1, 2012

Region	AFUE		Furnace Fan	
	<u>Current</u>	<u>Final</u>	Efficiency (e)	
U.S. South	≥ 90%	≥ 90%		
U.S. North	2 90%	≥ 95%	≤ 2.0%	
Canada <sup>††</sup>	None	≥ 95%		

New regional label for U.S. South:



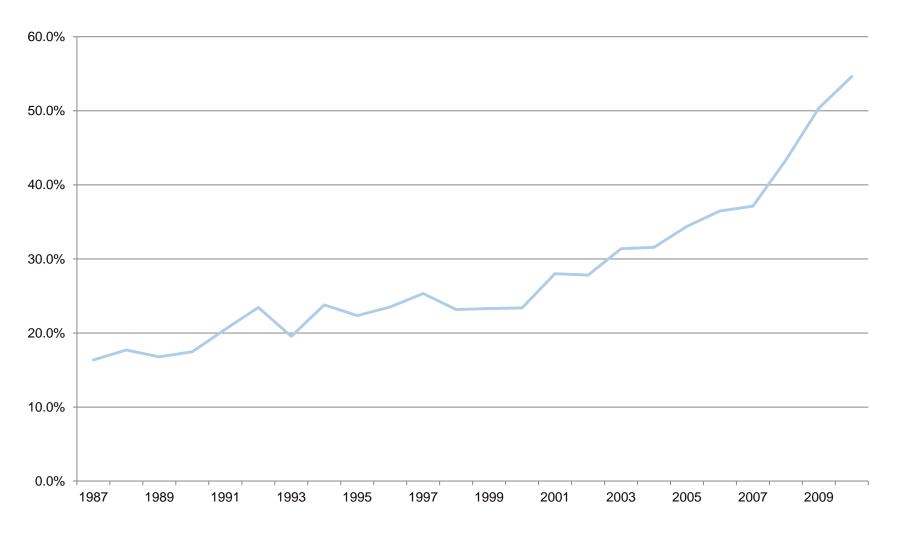
Version 4.0: adds new cabinet-leakage specification; effective Feb. 1, 2013

Version 4.0 Additional Specification:				
Air Leakage	<b>Qleak ≤ 2.0%</b>			

<sup>\*</sup> ENERGY STAR is a voluntary EPA labeling program that establishes specifications for energy-efficient products, and grants qualified higher-efficiency products an "ENERGY STAR" label



# Tremendous Growth in Shipments of 90%+ AFUE Furnaces



# Other 2015 Standards: Central Air Conditioners and Heat Pumps

Product Class	National Standards
Split-system air conditioners	SEER = 13
Split-system heat pumps	SEER = 14 HSPF = 8.2
Single-package air conditioners	SEER = 14
Single-package heat pumps	SEER = 14 HSPF = 8.0
Small-duct, high-velocity systems	SEER = 13 HSPF = 7.7
Space-constrained products – air conditioners	SEER = 12
Space-constrained products – heat pumps	SEER = 12 HSPF = 7.4

### **Residential Furnace Detail**

Product class	National Standards	Northern Region Standards
Non-weatherized gas	AFUE = 80%	AFUE = 90%
Mobile home gas	AFUE = 80%	AFUE = 90%
Non-weatherized oil-fired	AFUE = 83%	AFUE = 83%
Weatherized gas	AFUE = 81%	AFUE = 81%
Mobile home oil-fired	AFUE = 75%	AFUE = 75%
Weatherized oil-fired	AFUE = 78%	AFUE = 78%
Electric	AFUE = 78%	AFUE = 78%

- New Standard: 90% AFUE
  - 90% becomes new baseline
  - Therefore all incremental costs and savings are based on increasing to 95% from 90%
- Efficiency standard is 95% AFUE
  - Currently 80% to 95% AFUE saves 171 therms
  - 90% to 95% AFUE reduces savings to 45 therms
  - > This means nearly 4 times more units need to be sold



- Treatment of Installations costs are the determining factor:
  - Higher installation costs for high efficiency condensing units (90% and 95%)
  - Assuming \$0 incremental labor costs between 90% and 95% results in TRC > 1

Measure	Efficient	Baseline	kWh	Therm	Cost	TRC
AFUE 95 w ECM -	AFUE 95 ECM	AFUE 90 standard				
No Labor**	intermittent motor	motor	345	45.0	\$597	1.24
AFUE 95 - No		AFUE 90 standard				
Labor**	AFUE 95 no ECM	motor	0	45.0	\$72	5.49

Measure	Efficient	Baseline	kWh	Therm	Cost	TRC
ER* -AFUE 95		AFUE 78 standard				
Stage 1	AFUE 95	motor	0	216.0	\$824	0.98

<sup>\*\*</sup>There is no incremental labor cost between the 90% and the 95% (both are condensing units).



<sup>\*</sup>ER: Early Replacement

#### Issue #1: Excessive number of units need to be sold

 3 additional units need to be sold that were equivalent savings to one unit previously

#### Issue #2: Lack of replacement measure

- Furnaces are currenlty 70%+ of therm savings
- Remaining measures can not compensate;
  - Boilers, thermostats, heat pumps, water heaters, insulation, Behavior Modification



## Issue #3: Market resistance to install higher efficiency

- Market baseline is 80%
- 90% 95% AFUE is costly and invasive installation
  - 1 stack vs 2 stack; not just a switch and replace
  - Therefore high resistance to install to standard; high preference for repairing old efficiency





#### Issue #4: Impact of economy

- Incentive does not compensate for total cost to increase from 80% to 95%
- Cost to upgrade: \$4,455
- Incentive: \$125 \$200
- Cost to repair is lower than upgrade



## **New furnace standard creates a TRANSFORMED MARKET?**

